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October 3, 2002

Colleen Ryan, Supervisor Document Control Arizona Corporation Commission 1200 W. Washington Phoenix, AZ 85007 Arizona Corporation Commission

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AZ CORP COMMISSION

Re:

Docket No. E-01345A-02-0707

In the matter of Application of Arizona Public Service Company

Dear Ms. Ryan:

Enclosed for filing in the above-captioned proceeding are the original and thirteen (13) copies of Sempra Energy Resources' Reply to Arizona Public Service Company's Response to Motions to Intervene. Also enclosed are two additional copies to be conformed and returned to our office.

Please let me know if you have any questions, and thank you for your assistance.

Sincerely,

Lawrence V. Robertson, Jr.

Laurence V. Roberte , I

LVR:cl enclosures



## BEFORE THE ARIZONA CORPORATION COMMISSION/ (E/) 1 2 2002 OCT -3 P 3: 43 WILLIAM A. MUNDELL 3 **CHAIRMAN** Arizona Corporation Commission AZ CORP COMMISSION DOCKETED 4 JIM IRVIN GCT 03 2002 **COMMISSIONER** 5 DOCKETED BY 6 MARC SPITZER **COMMISSIONER** 7 Docket No. E-01345A-02-0707 OF THE) THE **MATTER** IN 8 APPLICATION OF ARIZONA PUBLIC ) 9 SERVICE COMPANY FOR AN ORDER ) OR ORDERS AUTHORIZING IT TO ) 10 INCUR. REPLY TO ARIZONA PUBLIC SERVICE ISSUE, OR ASSUME) COMPANY RESPONSE TO MOTIONS TO OF **EVIDENCES** LONG-TERM ) 11 INDEBTEDNESS: TO ACQUIRE A) **INTERVENE** 12 FINANCIAL INTEREST OR INTERESTS ) IN AN AFFILIATE OR AFFILIATES; TO) 13 LEND MONEY TO AN AFFILIATES OR ) AFFILIATES; AND TO GUARANTEE) 14 THE OBLIGATIONS OF AN AFFILIATE ) 15 OR AFFILIATES 16 17 INTRODUCTION 18

Pursuant to the Chief Administrative Law Judge's ("CALJ") September 24, 2002 oral procedural directive, Sempra Energy Resources ("Sempra") submits its Reply to Arizona Public Service Company's ("APS") September 30, 2002 Response to Motions to Intervene ("Response").

In its Response, APS has argued an array of reasons why requests for intervention previously filed by Sempra and others should be denied. APS's Response was in large measure generic in nature. Thus, some of its arguments do not apply to the specific grounds upon which Sempra's September 26, 2002 Application for Leave to Intervene ("Application") was based. Further, as discussed below, APS' other arguments are without merit.

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The CALJ is familiar with the pleadings filed to date in the above-captioned proceeding, as well as the background from which that proceeding emerged. Hence, Sempra's comments in this Reply will be brief.

## **DISCUSSION**

# Argument No. 1:

APS asserts in its Response that

"... Track B Merchant Intervenors clearly are not affected, directly or indirectly, substantially or in-substantially (sic), by the mere act of APS borrowing money or providing a corporate guarantee..." [page 3, lines 9-11] [emphasis added]

APS' assertion strains credulity for it ignores its own statements in its September 16, 2002 Application as to why the financing approvals and authorizations in question are being sought. APS' goal is to strengthen (if not restore) the ability of its generation affiliate to compete in the competitive wholesale electric market by shoring up that affiliate's credit rating through the extension of a loan and/or financial guarantee from APS. APS asserts that such loan is critical in order to fend off the potential downgrade of the affiliate's credit rating by one or more Wall Street rating agencies. To focus on the act of borrowing or extending a financial guarantee without examining the underlying purpose and effect is to be disingenuous at best. Moreover, it ignores that portion of A.A.C. R14-3-105(A) cited by APS, which looks to those who may be "affected by the proceedings." Such effect is to be ascertained in this instance by examining exactly why APS seeks, and how it would use, the requested financing approvals and authorization. When examined in that light, Sempra clearly is "directly and substantially" affected by this proceeding.

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# Argument No.2:

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APS further contends that there is "nothing in the APS Application that seeks to or could" adversely affect the competitive procurement process which is the subject of the Track "B" proceedings in the generic electric restructuring docket. [Response at page 3, lines 20-21] [emphasis added What APS ignores is the fact that the competitive environment in which the results of the Track "B" process will unfold would be directly affected by implementation of the financing approvals and authorization APS seeks in this proceeding. Recent events in the energy industry have precipitated significant financial losses and added business risks on the part of non-utility market participants, resulting in an industrywide downgrading of credit ratings, the exact consequence APS and its affiliates seek to avoid by its Application. Such serendipitous propping up of APS' affiliate in a time of general industry decline clearly would create a competitive advantage to an APS affiliate competing with these other market participants. Moreover, many of the merchant generators who will be competing with APS' affiliates in Arizona do not have the ability to draw on the credit of affiliated utility companies to bolster their credit rating and reduce financing costs. Therefore, merchant intervenors have a clear interest in the amount and terms of financing supplied by APS to its affiliate and the impact of that financing on the creation of a level playing field. It is clearly in APS' interest to elevate form over substance, and thereby overlook the aforementioned interrelationship; but it should not be allowed to do so.

# Argument No. 3:

At page 4, line 1 of its Response, APS chides one applicant for intervention for attempting "to assume the unfamiliar role of consumer advocate." As an examination of Sempra's Application discloses, Sempra has made no such assertion. Thus, APS' argument is inapplicable as to Sempra.

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## Argument No. 4:

At page 4, lines 10-13 of the Response, APS dismisses concerns expressed by some as to the effect of APS's financing request on its creditworthiness as a purchaser in the competitive electric wholesale market. That ground for opposition is also inapplicable to Sempra's intervention request. Argument No. 5:

At page 4, lines 14-19 of its Response, APS cavalierly endeavors to dismiss the concern expressed by some applicants for intervention that the requested financing approvals and authorization could "result in a 'unfair competitive advantage" for its generation affiliate. As noted above, APS continues to ignore statements in its own September 16, 2002 Application indicating that its purpose is to improve (if not restore) the competitive posture of PWEC. In that regard, in making the "de-minimis" argument it does at this point in its Response, APS implicitly acknowledges the presence of an effect on the Track "B" competitive environment it attempts to deny in its argument numbers 1 and 2, as discussed above.

# Argument No. 6:

Beginning at page 5, line 8 of its Response, APS shifts to a different line of attack, arguing that the Track B Merchant Intervenors do not have an interest in the above-captioned proceeding which warrants protection. In addition to complaining about how poorly it has fared thus far in the Track "A" and Track "B" proceedings, presumably as a consequence in part of these same Merchant Intervenors participation in those proceedings, APS cites three (3) decisions from other jurisdictions in support of its opposition. However, APS' reliance is misplaced.

<sup>&</sup>lt;sup>1</sup> See Response at page 4, lines 19-22.

In Re Ohio Power Company appears to be is distinguishable from the instant procedural setting. More specifically, here there is no other present or foreseeable future proceeding in which to address the propriety of APS' intended use of the financing approvals and authorizations which it seeks. Once APS' Application has been granted, it has received all the necessary clearance it needs from the Commission to proceed with its plan to financially buttress its generation affiliate, thereby improving (if not restoring) PWEC's competitive posture vis-a-vis Sempra and others.

The GTE Northwest Incorporated decision also appears to be distinguishable from the present situation. In that case, the Intervenors were concerned that the requested accounting treatment might give the regulated utility a competitive advantage. Here, APS has indicated a specific purpose of its request is to improve the competitive posture of its unregulated generation affiliate. More specifically, APS' own September 16, 2002 Application clearly states that the proceeds and guarantees of the requested financing approvals and authorization will be used to improve (if not restore) its generation affiliate's competitive posture. Thus, there is no need to speculate as to what the effect will be in an area where Sempra has a direct and substantial interest. PWEC's competitive posture in the Track "B" competitive procurement environment will be enhanced from what otherwise would have been the case.

Finally, the Monsanto Company case also appears to be distinguishable. Here, the substantial interest of Sempra and other merchant applicants for intervention lies in the functional integrity of that competitive environment which the Commission desires to create, and into which the Track 'B' competitive procurement process will be introduced. The interest here is one of a public policy nature, not just economic considerations.

<sup>&</sup>lt;sup>2</sup> Further, in the <u>GTE</u> situation, the utility was also subject to ongoing regulation by the Washington Commission. In this situation, APS' unregulated generation affiliate will not be subject to such scrutiny and control.

# **CONCLUSION**

WHEREFORE, for all of the reasons discussed above, and those set forth in its September 26, 2002 Application for Leave to Intervene, Sempra requests that its Application for Leave to Intervene be granted as prayed for and that APS's arguments in opposition thereto be rejected.

DATED this 3<sup>rd</sup> day of October, 2002.

Respectfully submitted,

By:

Lawrence V. Robertson, Jr. Munger Chadwick, P.L.C.

and

Theodore E. Roberts Sempra Energy Resources 101 Ash Street, HQ 12-B San Diego, California 92101-3017

Attorneys for Sempra Energy Resources

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The original and ten (13) copies of the above Application for Leave to Intervene was filed on October 3, 2002 with Docket Control.

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